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MEMORANDUM FOR:

FROM:

[REDACTED]

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Director, Intelligence Community Staff

SUBJECT:

Testimony on IC Staff Budget

Attached is the testimony on the IC Staff budget that I would have presented to the committee on 6 April. My Staff and I will be pleased to respond to any questions you may have in addition to those we have already received.

[REDACTED]

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Attachment: As Stated

This document is unclassified
when physically removed from
attachment.

[REDACTED]

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WARNING NOTICE
INTELLIGENCE SOURCES
AND METHODS INVOLVED

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☐ **DECL** ☐ **REVW ON** 30 March 2002
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THE INTELLIGENCE COMMUNITY STAFF (ICS) ASSISTS THE DCI AND DDCI IN FULFILLING THEIR RESPONSIBILITIES AS LEADERS OF THE INTELLIGENCE COMMUNITY. I AM PLEASED TO REPORT THAT BOTH MR. CASEY AND ADMIRAL INMANN HAVE EXPRESSED APPRECIATION TO THE STAFF FOR THE SUPPORT THEY HAVE RECEIVED DURING THEIR FIRST YEAR IN OFFICE. []

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DURING THE PAST YEAR THE IC STAFF UNDERWENT A SUBSTANTIAL REORGANIZATION DESIGNED TO ALLOW US TO SUPPORT THE DCI AND DDCI EFFECTIVELY AND TO COORDINATE COMMUNITY ACTIVITIES. THE DISCUSSION WHICH FOLLOWS REFLECTS THIS NEW STRUCTURE AND EXPLAINS OUR REQUEST FOR FY 1983 FUNDS. []

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THE INTELLIGENCE COMMUNITY STAFF IS REQUESTING []

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[] FOR FISCAL YEAR 1983. THIS IS AN INCREMENT OF []

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[] OVER OUR FISCAL YEAR 1982 BUDGET. [] NEW

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POSITIONS ARE FOR ESTABLISHING A NEW ICS UNIT FOR PRODUCT EVALUATION, A COMMUNITY FUNCTION WHICH THE DCI ASKED US TO ASSUME BACK IN JULY 1981. THIS UNIT WILL PROVIDE THE DCI, DDCI AND D/ICS WITH ASSESSMENTS OF THE VALUE, ADEQUACY AND QUALITY OF A FEW VERY IMPORTANT PRODUCTS OF THE INTELLIGENCE COMMUNITY. []

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IN ADDITION TO THIS PERSONNEL INCREMENT, WE ARE ALSO REQUESTING ADDITIONAL FUNDS FOR TWO VERY SIGNIFICANT ACTIVITIES:

o WE ARE PLANNING [] TO ACQUIRE A COMMUNITY COMPUTER SYSTEM WHICH IS REQUIRED FOR A BROAD RANGE OF INTELLIGENCE COMMUNITY ACTIVITIES. WITH THIS COMPUTER SYSTEM WE CAN DEVELOP, MAINTAIN, AND USE A VARIETY OF SUBSTANTIVE AND ADMINISTRATIVE INFORMATION TO PERFORM A BROAD RANGE OF FUNCTIONS EFFECTIVELY AND MORE EFFICIENTLY.

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AMONG OTHER THINGS IT WILL ALLOW US TO:

- MONITOR, ALLOCATE AND MANAGE COMMUNITY RESOURCES BETTER,
- EVALUATE, ANALYZE, AND IMPROVE COMMUNITY PERFORMANCE IN A VARIETY OF AREAS,
- ORGANIZE COMMUNITY WIDE PLANNING ACTIVITIES, AND
- SUPPORT THE DCI AS COMMUNITY LEADER THROUGH COORDINATION OF THE ACTIVITIES OF THE NFIB/NFIC AND DCI COMMITTEES.

THE INITIAL APPLICATION OF THE SYSTEM WILL BE THE IMPLEMENTATION OF A PROGRAMMING AND BUDGETING SYSTEM STRUCTURED SO THAT RESOURCE ALLOCATIONS WITHIN THE COMMUNITY MAY BE INTERACTIVELY REVIEWED IN SUBSTANTIVE TERMS. THE CPU WILL BE LOCATED AT NSA. WE ENVISION COMMUNITY-WIDE ACCESS TO THE SYSTEM TO FACILITATE THE RAPID EXCHANGE OF DATA VIA EXISTING SECURE COMMUNICATIONS. [REDACTED]

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o EXTERNAL ANALYSIS CONTRACT REQUIREMENTS WILL INCREASE [REDACTED]

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[REDACTED] THESE FUNDS ARE MAINLY DIRECTED TOWARD THE MANAGEMENT AND TASKING OF NEW COLLECTION SYSTEMS (EXPLAINED MORE FULLY BELOW).

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INCLUDED IN THESE EXTERNAL CONTRACT FUNDS [REDACTED] DEVELOPMENT OF THE CENTRAL ADP SYSTEM DESCRIBED ABOVE WHICH WILL BE USED TO:

25X1

- PROVIDE ASSISTANCE FOR DEFINITION, DESIGN, AND SOFTWARE DEVELOPMENT,
- ACQUIRE A PILOT SYSTEM FOR INSTALLATION AT CHB FOR AN INTERACTIVE BUDGET DATA BASE AND WORD PROCESSING SYSTEM, AND
- PURCHASE OF ADDITIONAL REMOTE SYSTEMS FOR INTERACTIVE SYSTEM TESTING AND USE BY PROGRAM MANAGERS. [REDACTED]

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WHAT FOLLOWS DESCRIBES HOW THE TOTAL [REDACTED] 25X1
POSITIONS REQUESTED FOR FY 1982 WILL BE ALLOCATED AMONG THE VARIOUS ICS
COMPARTMENTS AND FUNCTIONS. [REDACTED] 25X1

THE OFFICE OF THE DIRECTOR, INTELLIGENCE COMMUNITY STAFF OD/ICS

[REDACTED] IS RESPONSIBLE FOR 25X1
DIRECTING THE STAFF'S ACTIVITIES AND ENSURING RESPONSIVENESS TO THE DCI,
DDCI AND THE REST OF THE COMMUNITY. [REDACTED] 25X1

THE OFFICE OF IMAGERY COLLECTION AND EXPLOITATION (O/ICE)

[REDACTED] IS RESPONSIBLE FOR DAY TO DAY REQUIREMENTS FOR 25X1
TASKING OF THE COMMUNITY'S IMAGERY COLLECTION SYSTEMS. IT MONITORS
CURRENT IMAGERY COLLECTION, PROCESSING AND EXPLOITATION SYSTEMS
PERFORMANCE AND MANAGES DATA SYSTEMS THAT SUPPORT TASKING ACTIVITIES AND
FACILITATE THE IMAGERY EXPLOITATION PROCESS. O/ICE ALSO SUPPORTS
EVALUATIONS OF ALTERNATIVE FUTURE IMAGERY SYSTEMS BY OTHER COMMUNITY
ELEMENTS. [REDACTED] 25X1

THE DIRECTOR O/ICE SERVES AS CHAIRMAN OF THE DCI COMMITTEE ON
IMAGERY REQUIREMENTS AND EXPLOITATION (COMIREX) AND O/ICE PROVIDES THE
SECRETARIAT AND OTHER SUPPORT TO COMIREX. [REDACTED] 25X1

THE O/ICE WILL [REDACTED] MEET ITS OBJECTIVES. OF THIS 25X1
AMOUNT, [REDACTED] WILL BE DEVOTED TO EXTERNAL CONTRACTS. THIS IS AN 25X1
INCREASE [REDACTED] OVER THE PREVIOUS YEAR AND IS ESSENTIAL TO SUPPORT 25X1
THE DEVELOPMENT OF THE ADVANCED COMIREX AUTOMATED MANAGEMENT SYSTEM
(CAMS II), AND THE DEVELOPMENT OF COLLECTION STRATEGIES AND
METHODOLOGIES FOR EVALUATING AND IMPROVING TASKING OF THE NEW ADVANCED 25X1

[REDACTED]

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SYSTEMS. IN FY 83 CRITICAL DECISIONS WILL BE REQUIRED IN DEVELOPING THE REFINED OPERATIONAL CONCEPTS, TASKING STRATEGIES, EXPLOITATION PROCEDURES AND DEFINITIVE PLANS FOR THE SCHEDULED TRANSITION TO THE NEW SYSTEMS IN LATE 1984 AND EARLY 1985. DURING TIME PERIOD, IT IS IMPORTANT THAT WE USE EXISTING RESOURCES IN A WAY THAT MAINTAINS MAXIMUM UTILITY OF OUR CURRENT SYSTEMS AND AT THE SAME TIME PLAN FOR THE SIGNIFICANT ADDITIONAL RESOURCES THAT WILL BE NEEDED FOR THE NEW AND IMPROVED SYSTEMS CAPABILITIES IN THE MID 1980'S [REDACTED]

25X1

THE OFFICE OF SIGINT COLLECTION (O/SC), [REDACTED]
DEVELOPS, COORDINATES, AND ISSUES REQUIREMENTS AND PRIORITIES FOR NATIONAL SIGINT COLLECTION ACTIVITIES. THIS OFFICE WORKS CLOSELY WITH COMMUNITY ELEMENTS ENGAGED IN SIGINT ACTIVITIES. IT ALSO MONITORS AND ASSESSES INTELLIGENCE COLLECTION ACCOMPLISHMENTS OF NATIONAL SIGINT ASSETS AND SUPPORTS OTHER OFFICES ENGAGED IN EVALUATION OF AND PLANNING FOR SIGINT ACTIVITIES. [REDACTED]

25X1

25X1

THE DIRECTOR O/SC SERVES AS CHAIRMAN OF THE DCI SIGINT COMMITTEE, AND STAFF PERSONNEL IN THE OFFICE SUPPORT ACTIVITIES OF THE COMMITTEE.

25X1

FUNDS REQUIRED TO SUPPORT THE OFFICE OF SIGINT COLLECTION TOTAL [REDACTED] OF THIS [REDACTED] RELATES TO THE EXTERNAL ANALYSIS EFFORT. THIS IS AN INCREASE [REDACTED] OVER THE PREVIOUS YEAR AND IS PRIMARILY FOR EVALUATION EFFORTS [REDACTED]

25X1

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25X1

o WE NEED TO CONTINUE THE MODEST EFFORT BEGUN THIS YEAR ON EVALUATING THE NATIONAL SIGINT REQUIREMENTS LIST. WE NOW HAVE A COMMUNITY GROUP LOOKING AT NSRL UTILITY AND FORMAT WITH A GOAL OF

25X1

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IMPROVING REQUIREMENT FLOW AND VALUE TO NSA. THE FY 1983 EFFORT [REDACTED] 25X1
WILL CARRY THIS WORK INTO OUR MAJOR AREA OF CONCERN: HOW WELL THE U.S.
SIGINT SYSTEM RESPONDS TO REQUIREMENTS. [REDACTED] 25X1

o A MAJOR NEW INITIATIVE [REDACTED] FOR MONITORING THE USE OF 25X1
OVERHEAD RESOURCES IN ORDER TO PROVIDE BETTER AND MORE TIMELY DCI
GUIDANCE ON COVERAGE AND PRIORITIZATION. IN THIS AREA, WE ARE FORTUNATE
TO BE ABLE TO RIDE ON THE COATTAILS OF SOME VERY COMPREHENSIVE STUDIES
UNDER WAY AT THE NRO AND NSA TO PROVIDE AUTOMATED COLLECTION MANAGEMENT
FOR THE NEW MORE CAPABLE OVERHEAD SYSTEMS COMING ON LINE IN THE MID-
1980'S. OUR FUNDING WOULD BE FOR A LOCAL TERMINAL AND FOR THE SOFTWARE
NEEDED TO ADAPT A PORTION OF THE NRO/NSA PROGRAM FOR OUR SPECIALIZED
NEEDS. [REDACTED] 25X1

o WE ARE [REDACTED] TO CONTINUE INVESTIGATION INTO SIGINT 25X1
COLLECTION STRATEGY. THIS YEAR WE CONVENED A SYMPOSIUM OF THE NATION'S
LEADING EXPERTS ON MISSILE THRUST ANALYSIS IN ORDER TO DEVELOP A

[REDACTED] 25X1

CLARIFICATION BEFORE WE CAN SET THE FINAL DESIGN REQUIREMENTS FOR THE
[REDACTED] 25X1
[REDACTED] SIMILARLY, WE NEED TO LOOK INTO 25X1
[REDACTED] AND OTHER POTENTIAL COLLECTION GAPS SO THAT 25X1
COVERAGE LAGS CAN BE MINIMIZED TO THE MAXIMUM EXTENT POSSIBLE. [REDACTED] 25X1

THE OFFICE OF HUMINT COLLECTION (O/HC), [REDACTED] 25X1

[REDACTED] WILL COMPLETE AND MAINTAIN THE SYSTEM OF 25X1
NATIONAL HUMINT COLLECTION PLANS. THE OFFICE SYSTEMATICALLY ASSESSES
THE INTELLIGENCE COMMUNITY RESPONSE TO THE COLLECTION PLANS WHICH
CONSTITUTE THE DCI'S GUIDANCE TO THE DIVERSE HUMAN AND OPEN-SOURCE

[REDACTED] 25X1

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COLLECTION PROGRAMS. IT ALSO COORDINATES AND MONITORS HUMAN SOURCE COLLECTION ACTIVITIES, STIMULATES IMPROVEMENTS, AND PROVIDES ADVISORY TASKING TO DEPARTMENTS AND AGENCIES HAVING FOREIGN INFORMATION-GATHERING CAPABILITIES BUT WHICH ARE NOT PART OF THE NATIONAL FOREIGN INTELLIGENCE PROGRAM. IT MANAGES A SIMPLIFIED FOCUS REVIEW PROGRAM OF REPORTING FROM SELECTED EMBASSIES ABROAD ON AN ALL-AGENCY BASIS. [REDACTED]

25X1

A MAJOR EFFORT OF THE OFFICE OF HUMINT COLLECTION IN FY 83 WILL BE DIRECTED TOWARD ACHIEVING MORE EFFECTIVE LINKAGE BETWEEN HUMAN SOURCE INTELLIGENCE COLLECTION OBJECTIVES, MORE DETAILED AMPLIFYING REQUIREMENTS WHERE NEEDED, AND HUMINT COLLECTION CAPABILITIES, BOTH WITHIN AND OUTSIDE THE NFIP.

THE DIRECTOR OF O/HC SERVES AS CHAIRMAN OF THE DCI HUMAN RESOURCES COMMITTEE AND O/HC PROVIDES THE SECRETARIAT AND OTHER SUPPORT TO THIS COMMITTEE. [REDACTED]

25X1

THE OFFICE OF PLANNING (O/P) [REDACTED]
DEVELOPING, IN COOPERATION WITH COMMUNITY AGENCIES AND ENTITIES, A PROCESS FOR PLANNING COMMUNITY ACTIVITIES FOR THE MEDIUM AND LONG RUN-- THREE YEARS AHEAD AND BEYOND. IT HAS ALREADY ASSISTED THE DCI IN THE DEVELOPMENT OF A STATEMENT OF HIS GOALS AND OBJECTIVES FROM WHICH THE BUDGET GUIDANCE FOR FY84-88 WAS DERIVED. IT IS ALSO ENGAGED IN IDENTIFYING FUTURE INTELLIGENCE PROBLEMS OR OPPORTUNITIES AND, WITH COMMUNITY PARTICIPATION, STIMULATING DEVELOPMENT OF APPROPRIATE RESPONSES. THE RESPONSIBILITIES OF THIS OFFICE GO BEYOND PLANNING EFFORTS OF THE PAST. [REDACTED]

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SECRETTHE OFFICE OF PROGRAM AND BUDGET COORDINATION (O/PBC), AT A

[REDACTED] IS RESPONSIBLE FOR 25X1

PREPARATION OF THE NATIONAL FOREIGN INTELLIGENCE PROGRAM AND BUDGET. ITS DUTIES INCLUDE DEVELOPING PROGRAM GUIDANCE, COORDINATING THE PROGRAM AND BUDGET REVIEW, AND PRODUCING THE NFIP BUDGET. THE OFFICE IS ALSO RESPONSIBLE FOR REPROGRAMMINGS DURING BUDGET EXECUTION AND, WHEN APPROPRIATE, PREPARATION OF BUDGET AMENDMENTS AND SUPPLEMENTALS. THIS OFFICE IS LARGELY RESPONSIBLE FOR ENSURING THAT THE CAPABILITIES BUDGETING PROCESS IS USED TO RELATE OUR PROPOSALS DIRECTLY TO DCI GOALS AND SPECIFIC TARGETS. IN ORDER TO DO THIS EFFICIENTLY, WE ARE DEVELOPING AN INFORMATION SYSTEM THAT KEEPS ACCOUNT OF BASE AND INCREMENTAL CAPABILITIES. INCLUDED IN THE RESOURCE LEVEL ARE FUNDS OF

[REDACTED] THE COMPUTER SYSTEM, STUDY AND PROCUREMENT, DESCRIBED 25X1

EARLIER. [REDACTED] 25X1

THE OFFICE OF ASSESSMENT AND EVALUATION (O/A&E) [REDACTED]

25X1

[REDACTED] IS RESPONSIBLE FOR ANALYZING, 25X1

EVALUATING, AND MAKING RECOMMENDATIONS FOR IMPROVEMENTS IN THE OVERALL PERFORMANCE OF NFIP ACTIVITIES AND PROGRAMS. THE OFFICE ORGANIZES SPECIAL STUDIES, OFTEN WITH COMMUNITY PARTICIPATION, THAT FOCUS ON OUTPUT-ORIENTED MEASURES OF VALUE. SOME OF THE OFFICE'S EFFORT IS DEVOTED TO EVALUATING FUTURE SYSTEMS. THIS OFFICE ALSO HAS A SIGNIFICANT ROLE IN THE STUDY OF BROAD ISSUES, SUCH AS USE OF THE SPACE SHUTTLE AND SUPPORT FOR MAPPING, CHARTING AND GEODESY. EXTERNAL ANALYSIS FUNDS [REDACTED] OVER THE PREVIOUS YEAR. THESE FUNDS ARE NECESSARY TO SUPPORT PRESENT ONGOING STUDY EFFORTS, AS WELL AS SUCH NEW STUDIES AS THE USE OF COMINT ON THIRD WORLD COUNTRIES AND SOVIET

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SIGNAL TRENDS. ALL OF THESE STUDIES ADDRESS QUESTIONS CURRENTLY RELEVANT TO NFIP COMMUNITY POLICY ISSUES. BECAUSE OF THE BREADTH OF RESPONSIBILITIES IN OA&E, EXTERNAL EXPERTISE IS NEEDED IN A WIDE VARIETY OF TECHNICAL AREAS SUCH AS FIS, IR, COMMUNICATIONS, RADARS, DIGITAL IMAGERY COLLECTION AND PROCESSING, AND ADP. [REDACTED]

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THE OFFICE OF COMMUNITY COORDINATION (O/CC) [REDACTED]

25X1

[REDACTED] PROVIDES THE FOCAL POINT FOR THE DCI AND DDCI IN DEALING WITH THE INTELLIGENCE COMMUNITY AND CONGRESS ON COMMUNITY ISSUES. IT SUPPORTS THE ACTIVITIES OF COMMUNITY BOARDS, COUNCILS, STAFFS, COMMITTEES, AND AD HOC GROUPS. FOR EXAMPLE, SECRETARIAT SUPPORT FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD, THE NATIONAL FOREIGN INTELLIGENCE COUNCIL, AND THE INTELLIGENCE RESEARCH AND DEVELOPMENT COUNCIL ARE ALL LOCATED IN THIS OFFICE. IN THE PAST YEAR THE DCI HAS REACTIVATED THE NATIONAL FOREIGN INTELLIGENCE BOARD AND IS USING IT MORE FREQUENTLY TO HELP HIM ADDRESS SUBSTANTIVE ISSUES. THE DIRECTOR OF THIS OFFICE SERVES AS CHAIRMAN OF THE NEWLY DCI COMMITTEE ON FOREIGN LANGUAGES. THE DEPUTY DIRECTOR CHAIRS THE DCI'S DCID 1/2 COMMITTEE. OCC ALSO CONTAINS SOME FUNCTIONS THAT WERE RETURNED TO THE INTELLIGENCE COMMUNITY STAFF AFTER A HIATUS OF SEVERAL YEARS: NAMELY, STAFF SUPPORT FOR THE DCI'S SECURITY COMMITTEE AND THE COMMUNITY COUNTERINTELLIGENCE STAFF. THE OFFICE ALSO PROVIDES LEGISLATIVE LIAISON SERVICES WITH RESPECT TO THE COMMUNITY BUDGET, HOUSES THE INFORMATION HANDLING COMMITTEE STAFF AND SUPPORTS THE DCI'S SCIENCE AND TECHNOLOGY ADVISORY PANEL. EXTERNAL ANALYSIS FUNDS [REDACTED] ARE REQUIRED TO SUPPORT THE FUNCTIONS OF THIS OFFICE. THESE FUNDS ARE TO BE SPENT IN THE AREA OF [REDACTED]

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COMPUTER SECURITY AND COUNTERINTELLIGENCE. IN ADDITION, FUNDS CURRENTLY CONTAINED IN THE CIAP BUT USED TO FINANCE ACTIVITIES SPONSORED BY THE SECURITY COMMITTEE OUGHT TO BE TRANSFERRED TO THE IC STAFF BUDGET AS SOON AS IT CAN BE DEALT WITH ON A CLASSIFIED BASIS. [REDACTED]

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THE [REDACTED] ADMINISTRATIVE STAFF (AS) PROVIDE SUPPORT TO THE INTELLIGENCE COMMUNITY STAFF IN THE AREAS OF PERSONNEL, TRAINING, BUDGET AND FINANCE, LOGISTICS, SECURITY, PUBLICATIONS EDITING, RECORDS MANAGEMENT AND DOCUMENT CONTROL. [REDACTED] PROVIDE FOR ADMINISTRATIVE STAFF SALARIES AS WELL AS THE TOTAL ADMINISTRATIVE COSTS FOR THE IC STAFF WHICH INCLUDES SLUC, BUILDING MAINTENANCE, SECURITY GUARDS, TELEPHONE, EQUIPMENT RENTAL, PROCUREMENT, AND EXTERNAL TRAINING. [REDACTED]

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[REDACTED]

CLASSIFIED ACTIVITIES. THIS WOULD HELP US GUARD AGAINST THE DISCLOSURE OF HIGHLY CLASSIFIED COLLECTION SUPPORT SYSTEMS SUCH AS CAMS II, WHICH IS BEING DEVELOPED FOR JOINT TASKING OF TWO NEW AND FUNDAMENTALLY DIFFERENT IMAGERY COLLECTORS, AND WOULD ALLOW US TO FUND DIRECTLY CLASSIFIED PROGRAMS SPONSORED BY SUCH ELEMENTS AS THE SECURITY COMMITTEE. THUS, THE LEVEL OF RESOURCES DEVOTED TO THE STAFF'S INTELLIGENCE COMMUNITY COORDINATION ACTIVITIES WILL NO LONGER BE IDENTIFIABLE IN THE [REDACTED]

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PRESIDENT'S BUDGET TO CONGRESS. WE INTEND TO HANDLE THE TRANSFER OF
FUNDING AUTHORITY THE SAME WAY THE CIAP IS NOW HANDLED. THE FUNDS WILL

[REDACTED]

CIA

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WILL THEN ALLOT THE FUNDS INTACT TO THE IC STAFF.

[REDACTED]

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[REDACTED]

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